

Message Text

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67

ACTION SS-25

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R 041431Z NOV 76
FM AMEMBASSY HELSINKI
TO SECSTATE WASHDC 658
INFO AMEMBASSY BERN
AMEMBASSY BONN
AMEMBASSY BELGRADE
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
AMEMBASSY ROME
AMEMBASSY STOCKHOLM
AMEMBASSY VIENNA
USMISSION NATO
USMISSION USUS

C O N F I D E N T I A L HELSINKI 2319

EXDIS

E.O. 11652: GDS
TAGS: PFOR, CSCE, SOPN, FI
SUBJECT: US APPROACH TO CSCE

REF: (A) BELGRADE 6936, (B) PARIS 32528

1. WE BASICALLY CONCUR WITH ANALYSIS AND RECOMMENDATIONS
BELGRADE'S MOST THOUGHTFUL TELEGRAM BUT MUST ASSERT QUALIFICATION RE CONCEPT OF "UNITY OF ALL DEMOCRACIES INCLUDING NEUTRAL DEMOCRACIES" (SECOND POINT, PARA 4 OF REF A) INSOFAR AS FINLAND IS CONCERNED.

2. US POLICY TOWARDS FINLAND CALLS FOR SUPPORTING FINNISH INDEPENDENCE AND NEUTRALITY, AND FOR PROMOTING THE PLAYING BY FINLAND OF THE ROLE OF A TRUE NEUTRAL CREDIBLE TO BOTH EAST AND WEST. TO TRY TO BRING FINLAND INTO A PRO-WEST, ANTI-EAST ALIGNMENT THROUGH CSCE
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PROCESS WE JUDGE TO BE FRUITLESS ENDEAVOR, CONTRARY TO

US POLICY TOWARDS FINLAND AND RISKING DAMAGE TO US-FINNISH
BILATERAL RELATIONS.

3. EMBASSY HELSINKI RECOMMENDS AS BETTER US OBJECTIVE
THE GOAL OF USING CSCE TO REINFORCE FINNISH SECURITY
AND NEUTRALITY VIS-A-VIS USSR. FINNS HAVE WANTED TO
BELIEVE THAT THEIR SECURITY VIS-A-VIS USSR BUTTRESSED
BY CSCE, BUT SOVIETS HAVE MADE CLEAR SOVIET-FINNISH
RELATIONSHIP CONTINUES TO BE BASED ON 1948 TREATY OF
FRIENDSHIP, COOPERATION AND MUTUAL ASSISTANCE AND HAS
NOT BEEN AFFECTED BY CSCE.

4. EMBASSY HELSINKI BELIEVES IT WOULD BE USEFUL TO FINNS
IN THEIR RELATIONS WITH USSR IF US (AND OTHER WESTERN
COUNTRIES TOO) WOULD FIND WAY TO REFER TO FINLAND AS
"NEUTRAL OUTSIDE THE TWO ALLIANCE SYSTEMS IN EUROPE" IN
DOCUMENTS SUBMITTED TO OR STATEMENTS MADE AT BELGRADE
FOLLOW-UP.

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